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#### Transportation and Land Use Sector GHG Reduction Policy Options

PREPARED FOR TWG CALL #5, NOVEMBER 9, 2005, 8:00-9:30 A.M.

#### Potential Emission Reductions \*

**High (H):** At least 1 Million Metric Tons (MMT) carbon dioxide equivalent (CO<sub>2</sub>e) per year by 2020 (~1% of current AZ emissions) **Medium (M):** From 0.1 to 1 MMT CO<sub>2</sub>e per year by 2020

**Low (L):** Less than 0.1 MMT CO<sub>2</sub>e per year by 2020

Uncertain (U): Not able to estimate at this time

#### Potential Cost or Cost Savings \*

**High (H)**: \$50 per Metric Ton CO<sub>2</sub>e (MTCO<sub>2</sub>e) or above

**Medium (M):** \$5-50/MTCO<sub>2</sub>e **Low (L):** Less than \$5/MTCO<sub>2</sub>e

Cost Savings: Options that save money, i.e., that have

"negative costs."

Uncertain (U): Not able to estimate at this time

#### **Definition of Priorities for Analysis:**

- **High:** High priority options will be analyzed first.
- **Medium:** Medium priority options will be analyzed next, time and resources permitting.
- Low: Low priority options will be analyzed last, time and resources permitting.

<sup>\* &</sup>quot;Potential" here connotes rough initial estimate based in part on experience in other states. Also, several measures may overlap in terms of emissions reductions and/or cost impacts. Estimates assume measures would be implemented independently from other measures.

<sup>\*\*</sup> Options marked with a double asterisk (\*\*) indicate options that are at least partially "base case" policies, i.e., that have been or will be implemented at some level in Arizona. Options discussed by CCAG (9/29/05) are marked in yellow.

|            |  | Priority for | Potential<br>GHG<br>Emissions | Potential<br>Cost or<br>Cost | Ancillary Impacts,   |   |
|------------|--|--------------|-------------------------------|------------------------------|--|---|
| Option No. |  | Analysis     | Reduction                     | Savings                      | Feasibility Considerations   | Notes   |
| 1.         | PASSENGER VEHICLE  |              |                               |                              |  |   |
|            | GHG EMISSION RATES   |              |                               |                              |  |   |
| 1.1        | Vehicle Technology   |              |                               |                              |  |   |
|            | California GHG Emission<br>Standards for Light-duty Vehicles                                     | H            | Н                             | L                            | Opinions vary sharply on cost. Legal challenge pending.                        | Option reviewed by CCAG   |
|            | California LEV-2 Emission<br>Standards (option: w/ or w/out<br>Advanced Technology<br>Component) | TBD          | L                             | L/M                          | May be attractive as SIP option due to reduction in conventional air pollution |   |
| 1.1.3      | State R&D on Low-GHG Vehicle Technology (e.g., fuel cell)  | L            | L                             | ?                            | Best coupled w/ federal dollars  |   |
| 1.1.4      | Add-on Technologies (Low<br>Friction Oil, Low-Rolling<br>Resistance Tires)                       | М            | L                             | Cost<br>Savings/L            |  |   |
| 1.2        | Vehicle Operation  |              |                               |                              |  |   |
| 1.2.1      | Lower and/or Enforce Speed<br>Limits   | M            | L                             | ?                            |  |   |
| 1.2.2      | Vehicle Maintenance, Driver<br>Training  | M            | L                             | ?                            |  |   |
| 1.2.3      | Transportation System Management   | TBD          | ?                             | ?                            |  |   |
| 1.2.4      | Deleted: Improved Traffic Flow   | TBD          | ?                             | ?                            |  | Measure added by CCAG; TWG recommends deleting measure after determining that this measure is already accounted for in other measures including 1.2.3 and 4.2.3 |
| 1.3        | Incentives & Disincentives   |              |                               |                              |  |   |
| 1.3.1      | Deleted: Procurement of Efficient Fleet Vehicles [moved to new 3.4]                              |              |                               |                              |  |   |

|            |  |              | Potential<br>GHG | Potential<br>Cost or |   |  |
|------------|--|--------------|------------------|----------------------|---|--|
|            |  | Priority for | Emissions        | Cost                 | Ancillary Impacts,  |  |
| Option No. | GHG Reduction Policy Option  | Analysis     | Reduction        | Savings              | Feasibility Considerations  | Notes  |
|            | Feebates (state-specific or regional) [Charge a fee on purchases of relatively high-emitting vehicles and give a rebate on the purchase of relatively low-emitting vehicles. Overall, fees/rebates are revenue neutral.] | M            | L/M              | ?                    | Considered in many states but not adopted.  |  |
|            | GHG-based registration fees  | М            | L                | ?                    |   |  |
| 1.3.4      | Tax Credits for Fuel Efficient<br>Vehicles   | L            | L                | ?                    | Federal tax code provides tax credits for alternative fuel vehicles                                     |  |
| 1.3.5      | Vehicle Scrappage  | L            | L                | L/M                  | Pilots undertaken in several cities.  |  |
| 1.3.6      | Deleted: Support for Federal<br>Windfall Profit Tax on Oil<br>Companies [tax income to be<br>used for efficient vehicle<br>incentives]   | TBD          | ?                | ?                    |   | Measure added by CCAG; TWG recommends deleting measure after determining that this measure since a Federal tax is not appropriate for consideration by the TWG or CCAG |
| 2.         | LAND USE AND LOCATION EFFICIENCY   |              |                  |                      |   |  |
| 2.1        | General [ Option: Treat these as options as a bundle]  |              |                  |                      |   |  |
| 2.1.1      | Infill, Brownfield Re-development  | H            | Н                | ?                    | Arizona Brownfields<br>Cleanup Revolving Loan<br>Fund, Prospective<br>Purchaser Agreement               | Bundle reviewed by CCAG  |
| 2.1.2      | Transit-Oriented Development   | H            | Н                | ?                    |   | Bundle reviewed by CCAG  |
|            | Smart Growth Planning,<br>Modeling, Tools  | H            | Н                | ?                    | Growing Smarter Act<br>[1998], Growing Smarter<br>Plus Act [2000], Growing<br>Smarter Oversight Council | Bundle reviewed by CCAG  |
| 2.1.4      | Targeted Open Space Protection   | H            | Н                | ?                    |   | Bundle reviewed by CCAG  |

| Option No. | GHG Reduction Policy Option INCREASING LOW-GHG  | Priority for<br>Analysis | Potential<br>GHG<br>Emissions<br>Reduction | Potential<br>Cost or<br>Cost<br>Savings | Ancillary Impacts, Feasibility Considerations  | Notes |
|------------|---|--------------------------|--|---|--|-------|
| <b>.</b>   | TRAVEL OPTIONS  |                          |  |   |  |       |
| 3.1        | Increase Transportation Funding for Efficient Modes   |                          |  |   |  |       |
| 3.1.1      | Make better use of CMAQ funds   | Н                        | L  | L                                       | AZ has 90% obligation rate.  |       |
| 3.1.2      | Expand Transit Infrastructure (rail, bus, BRT), Improve Transit Service, Promotion, and Marketing [subsumes previous 9/21 matrix items 3.1.2, 3.1.3, 3.1.5] | Н                        | L  | M/H                                     | Light rail project approved for Phoenix-Mesa-Tempe [\$1.3 billion / 20 miles]. Target date of 2008. ADOT public transit grant funds are targeted at rural and special needs users. |       |
| 3.1.3      | Bike and Pedestrian Infrastructure  | Н                        | _  | ?                                       | ADOT Bike and Pedestrian Program www.azbikeped.org/  |       |
| 3.1.4      | HOV lanes   | L                        | L  | ?                                       |  |       |
| 3.1.5      | "Fix-it-First" [Earmark transportation funds toward the repair of existing transportation network before funding new transportation infrastructure]         | L                        | L/M  | ?                                       |  |       |

|            |   |              | Detential  | Detential |  |       |
|------------|---|--------------|------------|-----------|--|-------|
|            |   |              | Potential  | Potential |  |       |
|            |   | D            | GHG        | Cost or   | A ''' 1  |       |
|            |   | Priority for | Emissions  | Cost      | Ancillary Impacts,   | N     |
| Option No. |   | Analysis     | Reduction  | Savings   | Feasibility Considerations   | Notes |
|            | Transit Prioritization (signal prioritization, HOV lanes)   | L            | L          | ?         |  |       |
| -          | Telecommute and Live-Near-<br>Your-Work   | L            | L          | ?         | See esp. Pima County's Voluntary No-Drive Day. Aldoes some encouragement telecommuting on bad air ai quality days. |       |
| 3.1.8      | Car sharing / car pooling   | L            | L          | ?         |  |       |
|            | E-Commerce  | L            | L          | ?         |  |       |
| 3.2        | Incentives & Disincentives  |              |            |           |  |       |
|            | Employer-provided Commuter Incentives (transit passes, , vanpools, preferential parking) [includes "Parking Cash Out" an employer that offers free parking also offers the parking subsidy in cash) | L            | <b>(</b> ~ | ?         |  |       |
| 3.2.2      | VMT Tax [tax on miles driven]   | L            | L/M        | ?         |  |       |
|            | Pay As You Drive Insurance [part of a vehicle's insurance premium is determined by annual miles driven]   | L            |            |           | Revenue neutral to drivers a whole   |       |
|            | Increased Fuel Tax (w/ targeted use of revenue towards travel alternatives)   | L            | L          | ?         |  |       |
|            | Location-Efficient Mortgages<br>[favorable mortgage terms<br>reflecting lower cost-of-living in<br>mixed-use communities near<br>public transportation  | M            | L          | ?         |  |       |
|            | Congestion Pricing (or tolls) (w/<br>targeted use of revenue towards<br>travel alternatives)  | M            | ?          | ?         |  |       |
|            | Parking Pricing or Supply<br>Restrictions   | L            |            |           |  |       |
| 3.2.8      | Transit Pricing Incentives  | L            |            |           |  |       |

| Option No. | GHG Reduction Policy Option GHG Offset Requirements for   | Priority for<br>Analysis | Potential<br>GHG<br>Emissions<br>Reduction | Potential<br>Cost or<br>Cost<br>Savings | Ancillary Impacts,<br>Feasibility Considerations                                     | Notes   |
|------------|---|--------------------------|--|---|--|---|
|            | Large Developments [Require developer to offset GHG emissions attributable to a development]  | -                        |  |   |  |   |
|            | Benefits for Low GHG Vehicles<br>(e.g., preferential parking, use of<br>HOV lanes)  | М                        |  |   |  |   |
| 3.3        | Fuel Measures   |                          |  |   |  |   |
| 3.3.1      | Low-GHG Fuel Standard (e.g., minimum ethanol or biodiesel content)  | M                        | Н  | L/M                                     | TBD  | Addressed by Federal Energy<br>Bill   |
| 3.3.2      | Deleted: Low-GHG Fuel for State<br>Fleets (e.g., ethanol, biodiesel,<br>compressed natural gas (CNG),<br>electric). Moved to 3.4.1. | M                        |  |   |  |   |
|            | Biofuel expansion (biodiesel,<br>CNG, LPG, cellulosic ethanol)  | М                        | М  | L/M                                     | Some CNG bus<br>expansion in public<br>transit, school districts,<br>and at airports | Concerned with quality of<br>biofuels and vehicle<br>performance issues when using<br>these fuels; reduces fuel<br>economy                              |
|            | Expand Alternative Fuel Infrastructure Development (e.g. hydrogen, CNG)   | М                        | L  | n/a                                     |  | Need to be sure that emissions from production of alt fuels don't exceed in-use emission reductions; may need R&D for future development of these fuels |
| 3.4        | Fleet Vehicles  |                          |  |   |  |   |
|            | Low-GHG Fuel for State Fleets<br>(e.g., ethanol, biodiesel,<br>compressed natural gas (CNG),<br>electric)                           | M                        | L  | L/M                                     |  | Already in place in some areas of State   |
| 3.4.2      | Promote Low-GHG Fuel for<br>Private Fleets  | M                        | L  | L/M                                     |  |   |

| Option No. | GHG Reduction Policy Option FREIGHT  | Priority for<br>Analysis | Potential<br>GHG<br>Emissions<br>Reduction | Potential<br>Cost or<br>Cost<br>Savings | Ancillary Impacts,<br>Feasibility Considerations                             | Notes  |
|------------|--|--------------------------|--|---|--|--|
| 4.1        | Vehicle Technology   |                          |  |   |  |  |
| 4.1.1      | Vehicle Technology<br>Improvements (e.g., engines,<br>aerodynamics)  | L                        | L  | ?                                       | New EPA emission<br>standards for heavy-duty<br>engines take effect in 2007. |  |
| 4.1.2      | Voluntary diesel retrofit program  | L                        | L  | L/M                                     | See EPA National Clean<br>Diesel Campaign                                    | Pre-88 diesel vehicles are prohibited in nonattainment areas in Arizona;   |
| 4.1.3      | Low-sulfur diesel  | L                        | L  | Н                                       | New EPA fuel standards for low-sulfur diesel take effect in 2006.            |  |
|            | Black carbon control technologies (e.g., use of particulate traps, other complementary technologies)                         | L                        | •  | М                                       | Large co-benefits in PM reduction  | Some existing programs in place in Arizona, encountered operational problems with retrofits  |
| 4.1.5      | Obtain EPA Funds for State<br>Vehicle Retrofits [encourage State<br>to pursue EPA grants for retrofits<br>on State vehicles] | М                        | ?  | ?                                       |  | Option added 10/26. Work at obtaining experience in State with diesel retrofits and find solutions to common operational problems. Note importance of fuel/technology interplay. |
| 4.2        | Vehicle Operation [ Option: Treat these as options as a bundle]  |                          |  |   |  | ŭ  |
| 4.2.1      | Freight Logistics<br>Improvements/GIS  | M                        |  |   |  |  |
| 4.2.2      | Enforce Speed Limits   | M                        |  |   |  |  |
| 4.2.3      | Improve Traffic Flow   | M                        |  |   |  | Encourage use of Phoenix bypass  |
| 4.2.4      | Increased Size & Weight of<br>Trucks   | L                        |  |   |  | State doesn't currently have authority to regulate this. However, if a regional or national movement to change this takes place, AZ should reconsider this as an option.         |

| Option No. | GHG Reduction Policy Option   | Priority for<br>Analysis                    | Potential<br>GHG<br>Emissions<br>Reduction | Potential<br>Cost or<br>Cost<br>Savings | Ancillary Impacts,<br>Feasibility Considerations | Notes   |
|------------|---|---|--|---|--|---|
|            | Pre-clearance at Scale Houses   | M   |  |   |  |   |
|            | Promote Idle Reduction Technologies [includes truck stop electrification]   | M   |  |   |  |   |
| 4.2.7      | Enforce Anti-Idling   | M   |  |   |  |   |
|            | Intermodal Freight Initiatives<br>[increase rail use through better<br>intermodal connections]                      | N/A   |  |   | See e.g. EPA SmartWay program                    |   |
|            | Incentives & Disincentives  |   |  |   |  |   |
|            | Deleted: Procurement of Fuel<br>Efficient Fleet Vehicles (public,<br>private or other) [combined w/<br>3.4.2 above] | Red letters<br>below<br>suggested<br>by CCS |  |   |  |   |
|            | Incentives to Retire or Improve<br>Older Less Efficient Vehicles**  | L   |  |   |  | Existing prohibition on pre-1988 diesel engines in Arizona nonattainment areas. |
|            | Maintenance and Driver Training [to improve fuel efficiency]  | M   |  |   |  |   |
|            | Increased Truck Tolls or Highway<br>User Fees   | L   |  |   |  |   |
|            | Intercity Travel: Aviation, High<br>Speed Rail, Bus   |   |  |   |  |   |
|            | Deleted: High-speed Rail<br>[combined with 3.1.5]   |   |  |   |  |   |
|            | Integrated Aviation, Rail, Bus<br>Networks [combine with 3.1.2. in<br>multi-modal package]                          | n/a   |  |   |  |   |
|            | Aircraft emissions [improved operation of aircraft and runway management]   | L   |  |   |  |   |
|            | Use of Alternate Fuels in Airport<br>Ground Equipment   | L   |  |   |  |   |

| Option No. | GHG Reduction Policy Option  | Priority for<br>Analysis | Potential<br>GHG<br>Emissions<br>Reduction | Potential<br>Cost or<br>Cost<br>Savings | Ancillary Impacts,<br>Feasibility Considerations | Notes |
|------------|--|--------------------------|--|---|--|-------|
| 4.5        | Off-Road Vehicles<br>(construction equipment, out-<br>board motors, ATVs, etc) | Allalysis                | Neduction                                  | Savings                                 | r easibility Considerations                      | Notes |
|            | Incentives for Purchase of<br>Efficient Vehicles/Equipment                     | L                        |  |   |  |       |
| 4.5.2      | Improved Operations, Operator Training   | L                        |  |   |  |       |
| 4.5.3      | Maintenance Improvements   | L                        |  |   |  |       |
| 4.5.4      | Increased Use of Alternative<br>Fuels or Low Sulfur Diesel                     | L                        |  |   |  |       |